Background. Group A Neisseria meningitidis has been a major cause of bacterial meningitis in the sub-Saharan region of Africa in the meningitis belt. Neisseria meningitidis is an encapsulated pathogen, and antibodies against the capsular polysaccharide are protective. Polysaccharide–protein conjugate vaccines have proven to be highly effective against several different encapsulated bacterial pathogens. Purified polysaccharide vaccines have been used to control group A meningococcal (MenA) epidemics with minimal success.

Methods. A monovalent MenA polysaccharide–tetanus toxoid conjugate was therefore developed. This vaccine was developed by scientists working with the Meningitis Vaccine Project, a partnership between PATH and the World Health Organization.

Results. A high-efficiency conjugation method was developed in the Laboratory of Bacterial Polysaccharides in the Center for Biologics Evaluation and Research and transferred to the Serum Institute of India, Ltd, which then developed methods for purification of the group A polysaccharide and used its tetanus toxoid as the carrier protein to produce the now-licensed, highly effective MenAfriVac conjugate vaccine.

Conclusions. Although many years of application of meningococcal polysaccharide vaccines have had minimal success in preventing meningococcal epidemics in the meningitis belt of Africa, our collaborative efforts to develop a MenA conjugate vaccine yielded a safe and highly effective vaccine.

Keywords. meningococcal; conjugate vaccine; group A; MenAfriVac; African meningitis belt.

Neisseria meningitidis (the meningococcus) is a particularly important cause of bacterial meningitis in children and adults because of its potential to cause epidemics. The relative importance of meningococcal disease as a public health threat varies greatly over time and geographic location, but the epidemic potential of meningococci confers a special public health concern whenever clinical cases of meningococcal disease occur.

Meningococci are divided into 12 different groups based upon the expression of chemically and serologically different capsular polysaccharides (PSs) [1]. Virtually all meningococcal disease is caused by groups A, B, C, X, Y, and W. The relative importance of each group varies with geographic region. Group A meningococcal disease is largely a problem in sub-Saharan Africa, whereas groups C and Y account for more than half of the meningococcal disease in the United States. Group B N. meningitidis causes up to 90% of meningococcal disease in some European countries, while groups X and W have caused small- and moderate-sized outbreaks in Africa [2, 3].

Humans are the only natural host of meningococci, and about 5%–10% of adults are asymptomatic meningococcal carriers. Data from sub-Saharan Africa prior to introduction of the MenA conjugate vaccine have shown endemic carriage rates of <1% for group A meningococci [4].

NEED FOR A GROUP A MENINGOCOCCAL CONJUGATE VACCINE

Major African epidemics are associated with group A meningococci [5]. Mongolia, Nepal, and India have also reported MenA epidemics over the last 20 years.
but the disease burden is much smaller compared with that in sub-Saharan Africa [6]. The African “meningitis belt,” with a population of approximately 450 million people, is a huge area stretching from Senegal in the west to Ethiopia in the east. It was first described in 1963 by Lapveysonnie [7]. Meningitis epidemics characteristically occur in the hot, dry, and dusty season from January to May and promptly cease with the onset of the rains. Focal epidemics occurred nearly every year in 1 or more of the meningitis belt countries, and large outbreaks occurred every 8–12 years [7, 8]. These epidemic cycles likely reflect major changes in population immunity over time [8].

In major African epidemics, attack rates range from 100 to 800 per 100 000 population, but individual communities have reported rates as high as 1%, caused almost entirely by group A meningococci [5]. These high rates occurred despite using millions of doses of group A/C PS vaccine administered in reactive campaigns in response to outbreaks. A MenA epidemic often lasts <2 months, and reactive campaigns require getting the infecting strain identified, finding vaccine, and obtaining funding for vaccine purchase plus operational costs. This work takes time, and reactive campaigns are often mounted late or even after a meningococcal epidemic has ended.

In 1996–1997, West Africa experienced one of the largest recorded outbreaks of epidemic meningitis in history, with >180 000 cases and 20 000 deaths registered. From 1998 to 2010, >700 000 new cases of acute meningitis were reported to the World Health Organization [8]. The most affected countries included Burkina Faso, Nigeria, Chad, Ethiopia, and Niger; in 2002, the outbreaks occurring in Burkina Faso, Ethiopia, and Niger accounted for about 65% of the total cases reported in the African continent. In 2009, northern Nigeria reported >70 000 cases of MenA meningitis. Furthermore, the meningitis belt appears to be extending farther south. In 2004, >11 000 cases of acute meningitis were reported from the Democratic Republic of Congo, a country heretofore not considered part of the meningitis belt.

MENINGOCOCCAL POLYSACCHARIDE AND CONJUGATE VACCINES

Meningococcal PSs, like most other bacterial PS vaccines, do not effectively stimulate the immune system in young children and are largely nonimmunogenic in infants. The exception is the MenA PS, which, for reasons not well understood, is immunogenic in infants as young as 6 months of age, primes for a boosted response, and is effective when used in infants and toddlers in a 2-dose immunization schedule [9]. Nonetheless, and despite the use of tens of millions of doses of group A PS vaccines in Africa, MenA epidemics have continued to occur.

The development and use of meningococcal PS and conjugate vaccines have been reviewed [10–12]. The present review will focus only on MenA conjugate vaccines.

Initial studies on production and optimization of MenA conjugates were reported 40 years ago by Beuvery et al [13] and Jennings and Lugowski [14], well before commercialization of the Haemophilus influenzae type b conjugates. They described 2 differing conjugation methods for chemically linking the group A PS to a protein carrier. The first approach used partially depolymerized PS that was activated by creation of terminal aldehyde groups through periodate oxidation [14]. The reactive aldehydes were then combined through reductive amination to free amino groups, mostly on lysines, on the carrier protein in the presence of sodium cyanoborohydride. By this method, activation occurred at one specific site on the PS. The second approach utilized the carbodiimide reaction to covalently link carboxylic groups in the high-molecular-weight PS to lysine amino groups on the carrier protein [13]. Activation sites using this second method were more random. While site-specific activation is attractive from a biochemical standpoint, the random activation may, on average, have less deleterious effects upon individual PS epitopes.

The MenA conjugates prepared by Beuvery et al [13] were used to immunize mice. The coupling method using a 6-carbon spacer proved to be much more immunogenic than his method that used cyanogen bromide at pH 11 to create a cyanoate group on the PS for coupling to the protein. It is likely that the high pH resulted in partial de-O-acetylation of the group A PS. Studies have clearly shown that the O-acetyl groups on the group A PS are critical for immunogenicity [15]. The group A conjugate stimulated T-cell–dependent responses because later immunization with the PS alone induced a boosted response. Beuvery also showed that the amount of free PS in a group C conjugate should be minimized (to about 10%), but does not need to be eliminated [16].

A monovalent MenA conjugate vaccine was developed for use in Africa because (1) the epidemiology of meningococcal disease in sub-Saharan Africa indicated that an effective monovalent MenA vaccine could prevent >90% of endemic and epidemic meningococcal disease, and (2) would be less expensive to develop than a polyvalent product.

Infants respond best to PS–protein conjugate vaccines because the immune response is more durable. Methods that have been used to prepare several meningococcal conjugate vaccines are now described [12, 17]. Currently licensed conjugate vaccines contain PS–protein hybrids formed by the covalent attachment of a protein through its amino acid groups to a chemically modified, or “activated” PS. Attachment of the protein provides a number of T-cell epitopes. These T-cell epitopes interact with CD4 helper T cells, greatly facilitating an antibody response to the attached PS. The T-cell–dependent response to a conjugate results in both serum immunoglobulin G (IgG) antibodies and memory B cells, even in infants. In general, immunogenicity of a PS–protein conjugate, in contrast to the native PS, does not depend on the size of the conjugated PS; conjugates prepared with either PS or oligosaccharides may
have similar immunogenicity. The size requirement for highly immunogenic group A meningococcal conjugates has yet to be clearly demonstrated.

DEVELOPMENT OF THE GROUP A CONJUGATE VACCINE FOR AFRICA

African public health officials from affected West African countries indicated at the time that to be affordable, the cost of a new meningococcal conjugate vaccine would need to be low (ie, US $0.50 per dose) [18]. At this price, no large pharmaceutical manufacturer was interested in developing a monovalent MenA conjugate vaccine for use in sub-Saharan Africa.

The Meningitis Vaccine Project (MVP) was established in 2001 with the goal to eliminate epidemic meningitis in Africa as a public health problem through the development of a MenA conjugate vaccine in partnership with a developing-country manufacturer (Serum Institute of India, Ltd [SIIL, in Pune] [19, 20]. The MVP staff identified an initial source of vaccine-grade MenA PS (SynCo Bio Partners B.V., Amsterdam, the Netherlands), a source of tetanus toxoid (SIIL), a heat-stable formulation (Aérial, Strasbourg, France), and a high-efficiency conjugation technology developed in the Laboratory of Bacterial Polysaccharides, Center for Biologics Evaluation and Research, US Food and Drug Administration. Technology transfers have been successfully performed at laboratory scale or pilot scale from 2004 to 2006. Production of the PS, purification, and conjugation processes were scaled up at SIIL and later shifted to a new building dedicated to the production of conjugate vaccines and fill finish at industrial scale. The initial MVP target was to be able to produce 25 million doses per year by 2009 [19], then to attain >50 million doses by 2012. In parallel, analytical methods for the evaluation of raw materials, conjugate bulk, and final product have been developed and fully validated prior to manufacturing clinical material. A stability program has been developed and demonstrated a very high stability of the material at all stages of production.

The challenges in the scale-up were considerable, especially to achieve uniform quality of the product. Analysis of 2-year production data at SIIL shows that the yields of all steps, free polysaccharide levels, and protein polysaccharide ratio were extremely satisfactory, showing the establishment of a large-scale process from the technology developed at laboratory scale. Thus, technology transfer from laboratory scale to pilot scale to full manufacturing was successfully completed.

GROUP A CONJUGATE VACCINE PRODUCTION AND QUALITY CONTROL

For a PS to be chemically linked to a protein, the PS must be activated, that is, chemically modified. The 2 primary methods currently used for PS activation are periodate oxidation and cyanation [21, 22]. Sodium periodate oxidizes diols (2 adjacent carbons with hydroxyl groups) into aldehydes (C = O) and in the process breaks C – C bonds. Thus, depending on the PS structure, periodate activation can fragment a PS and open the ring structures of sugars, thus altering PS conformation. In the case of the group A PS, only those repeat units lacking an O-acetyl group on carbon 3 can be activated by the periodate treatment, which is used in production of MenAfriVac. The percentage of O-acetylation in the purified group A PS is about 77%–85%, and O-acetylation is required for expression of protective epitopes on the PS [15].

For most conjugates, the reactive aldehyde groups on the activated PS are condensed with free amino groups on the protein in the presence of sodium cyanoborohydride to form a stable secondary amine. Condensation of the aldehyde groups with the epsilon amino groups on lysine is a slow process, often taking a few days, with low conjugate yields. A new conjugation method was developed to decrease the conjugation time and increase conjugate yields (Figure 1) [23, 24].

Conjugation efficiency was improved for PSA-TT by chemically activating both the PS and carrier protein [23, 25]. Activated group A PS was reacted with either tetanus toxoid (TT) or hydrazide activated tetanus toxoid (TT-H) overnight (15–16 hours) at room temperature. The amount of high-molecular-weight conjugate obtained was much greater when the activated PS was mixed with TT-H compared with TT [23].

A large number of lots of group A PS-TT conjugate vaccine were prepared at 1–2-mg, 25-mg, and 500-mg scales to ascertain the reproducibility and scalability of the conjugation method. As shown in Figure 1, the carboxyl groups of TT were first substituted with hydrazine in the presence of 1-ethyl-3(dimethylaminopropyl) carbodiimide under acidic conditions. The group A PS was activated by limited oxidation at the C3–C4 bond of the partial (5%–30%) de-O-acetylated polysaccharide with sodium periodate (Figure 1). The geometric mean degree of activation for TT is about 50 hydrazide groups per TT molecule, whereas that of the activated group A PS is about 100 saccharide repeats per aldehyde group [26]. The HPSEC profiles by a Waters ultrahydrogel linear column monitored at 206 nm of native and activated TT and group A PS, and the group A PS-TT conjugate, indicated that upon activation, the size of activated TT was unchanged from the native TT with an elution time of 22 minutes, suggesting that little aggregation occurred (Figure 2). The activated group A PS had a lower molecular weight than the native PS, suggesting some degree of degradation. After conjugation and subsequent reduction, a higher-molecular-weight peak appeared, indicating the formation of group A PS-TT conjugates (Figure 2), with much more conjugate produced when TT-H was used compared with TT.

Physicochemical analyses are needed at different steps in the manufacturing process, and there are a variety of alternative methodologies. Studies by Silveira et al in Brazil on a group C
meningococcal conjugate using the TT-H technology showed that nuclear magnetic resonance could be used to show disappearance of the reactive aldehyde groups in the activated PS as a result of conjugation [27]. Additional advanced physicochemical methods for characterization of meningococcal conjugates have been described, including determination of hydrazine content [26, 28].

The described conjugation method produces high-molecular-weight cross-linked lattice structures, due to multiple aldehyde groups on the PS and multiple hydrazide groups on the TT. Similar conjugates have been produced using the group C and W meningococcal PSs, where they achieved 50% yields of conjugated PS [27, 29].

**GROUP A CONJUGATE IMMUNOGENICITY STUDIES IN ANIMALS**

Lots of the group A PS-TT conjugates were fractionated by S-400 size-exclusion chromatography to generate high- and low-molecular-weight conjugates. The S-400 fractions were combined according to molecular size into 4 pooled fractions (16–20, 21–25, 26–30, and 31–35) to study their immunogenicity in mice [23]. Regardless of differences in molecular size, all fractions induced high levels (≥100,000 units/mL) of anti-group A PS antibody in mice at the 3 × 1-µg PS dose compared with the native PS control group (<100 units/mL) (Figure 3A). The serum bactericidal antibody (SBA) titers of the antisera induced by all 4 fractions were rather high compared to the PS control (<160) when baby rabbit complement was used for the assay (Figure 3B). The SBA titers assayed with human complement showed similar trend as those obtained with baby rabbit complement, but with higher values (Figure 3B). This might be due to different bacterial strains, protocols, and other factors used in the assay methods carried out in 2 different laboratories. At 3 × 0.1-µg PS dose, the antibody levels induced by these fractions decreased with reduction of the conjugate size (Figure 3A), presumably due to less conjugated PS relative to total PS in the fractions of smaller molecular weight (fraction pool 31–35), as discussed below. SBA titers were similarly affected by conjugate size (Figure 3B).

To test the quality and the potency of the conjugates, the immunogenicity of lot MA031221J was studied to evaluate the
The effect of lower dosages (0.1-µg PS dose) and the effect of 100%–400% added free PS or TT in the inoculum (Figure 4). Two weeks after the first injection, native group A PS and the conjugate groups at the 0.1-µg dose induced little antibody (≤200 units/mL), whereas the conjugate groups at the 1-µg dose induced noticeable amount of antibody (1000–3000 units/mL). Native group A PS displayed some immunogenicity (≤1000 unit/mL), whereas 0.1- and 1-µg doses of conjugate-induced much higher levels of antibody (≥22 000 units/mL) after the second or third injection. Presence of free PS or TT (100%–400%) had little effect on the potency of the conjugate at either the 0.1- or 1-µg PS dosage. The conjugate-induced antibody at the 0.1-µg PS dose was biologically functional as shown by SBA (data not presented); and the presence of free PS or TT (100%–400%), again, had little effect on the SBA titer of the induced response.

Finally, multiple lots of the MenA conjugate vaccine prepared at different manufacturing scales under current Good Manufacturing Practice conditions were characterized physicochemically and evaluated in mice and rabbits for both safety and immunogenicity prior to phase 1 trials in human adults [26].

**PSA-TT CONJUGATE VACCINE**

The PSA-TT conjugate vaccine is a 10-dose lyophilized preparation that is reconstituted before injection. The vaccine is administered intramuscularly [30]. The vaccine was formulated to contain, per 0.5-mL dose, 10 µg of group A PS conjugated to 10–33 µg of TT, and 0.06 mg of Tris hydroxymethyl aminoethane when reconstituted with saline containing 0.01% thimerosal and 0.3 mg Al³⁺ as aluminum phosphate per dose. A 5-µg formulation has recently been prequalified by the World Health Organization for use in infants and toddlers in the Expanded Programme on Immunization.

**Notes**

**Disclaimers.** 1) The authors and editors alone are responsible for the views expressed in this publication and they do not necessarily represent the views, decisions, or policies of the institutions with which they are affiliated; 2) The designations employed and the presentation of the material in this publication do not imply the expression of any opinion whatsoever on the part of PATH or the World Health Organization concerning the legal status of any country, territory, city or area or of its authorities, or concerning the delimitation of its frontiers or boundaries. Dotted and dashed lines on maps represent approximate border lines for which there may not yet be full agreement; 3) The mention of specific companies or of certain manufacturers’ products does not imply that they are endorsed or recommended by PATH or the World Health Organization in preference to others of a similar nature that are not mentioned. Errors and omissions excepted, the names of proprietary products are distinguished by initial capital letters.

**Supplement sponsorship.** This article appears as part of the supplement “The Meningitis Vaccine Project: The Development, Licensure, Introduction, and Impact of a New Group A Meningococcal Conjugate Vaccine for Africa,” sponsored by the Meningitis Vaccine Project through a grant from the Bill & Melinda Gates Foundation.
Potential conflicts of interest. C. E. F. was a scientist at the US Food and Drug Administration during the development and technology transfer of the conjugation technology for the group A vaccine. S. V. K. is an employee of the Serum Institute of India, Ltd. J.-M. P. was employed by the Meningitis Vaccine Project. All other authors report no potential conflicts.

All authors have submitted the ICMJE Form for Disclosure of Potential Conflicts of Interest. Conflicts that the editors consider relevant to the content of the manuscript have been disclosed.

References